The Taxpayer Roadmap

An Illustration of the Modern United States Tax System

The map below illustrates, at a very high level, the stages of a taxpayer's journey, from getting answers to tax law questions, all the way through audits, appeals, collection, and litigation. It shows the complexity of tax administration, with its connections and overlaps and repetitions between stages. As you can see from its numerous twists and turns, the road to compliance isn'talways easy to navigate. But we hope this map helps taxpayers find their way. A project of the Taxpayer Advocate Service.

For more information visit TaxpayerAdvocate.irs.gov





Glossary

90-Day Notice of Deficiency	Letter issued to the taxpayer providing 90 days to file	IRS Forms and Publications	F
Account Adjusted	petition in the U.S. Tax Court for review. Adjustment made to an account, increasing or		
	decreasing tax, penalties, or interest.	IRS Sends Taxpayer Collection Notices	
Action to Enforce Levy Agreed Claim	or business to turn over levy proceeds or be held liable for the funds requested. Exam or Appeals accepts a taxpayer's refund claim.	IRS Tax Law Phone Line	
Alternatives Station: Taxpayer Collection Alternatives	Options for resolving balance due accounts and	IRS Taxpayer Assistance Centers (TACs)	
Alternatives Station: Taxpayer	delinquent tax returns. A taxpayer disagrees with the changes from an audit	IRS.gov	
Disagrees With Assessed Amount Appeals Agrees With Taxpayer	or IRS-created tax return. When Appeals and a taxpayer agree regarding the		
Appeals Conference	treatment of an item. Conference with a technical Appeals employee to	Levy Release (With Economic Hardship)	
Appeals Does Not Agree With	discuss IRS actions to resolve the tax liability. A taxpayer contests the amount the IRS has determined is owed.	Levy / Seizure of Assets	
Appointment Confirmation	Letter confirming the time and place of the examination appointment and documents needed.	Lien Relief	
Appeals Considers Refund Claim	Claim filed by a taxpayer on an amended return showing an overpayment of tax.	Litigation	
Appeals Considers Risk of Going to Court (Hazards of Litigation)	Consideration of risks to the government when considering a tax determination.	No Agreement / Partial Agreement	
Appeals Determination	Includes verification of laws or administrative procedures, issues raised by taxpayer, and the balancing test.	No Change in Tax (With or	
Appeals Issues Collection Due Process Determination Letter	A taxpayer's opportunity to contest Appeals determination before tax court.	Without Adjustments)	
Appeals Issues Equivalent Hearing Letter	Advises of Appeal decision; does not provide for judicial review.	Notice of Federal Tax Lien Filed (in Public Records)	
Appeal Station Taxpayer Files Appeal or Claim Request	A taxpayer requests Collection Due Process (CDP) hearing in response to IRS publicly filed lien or notice of intent to levy.	Notice of Intent to Levy and Right to Collection Due Process Hearing	
Appointment Scheduled	Letter informing taxpayers their return is under audit, scheduling an audit appointment and requesting documentation.	Notice of Lien Filed and Right to Collection Due Process Hearing	
Assessment Station Taxpayers Balance Is Assessed	The IRS assesses any applicable tax, penalty, and interest owed by the taxpayer.	Notice of Tax Due and Demand for Payment	
Audit Report - Letter Giving Taxpayer 30 Days to Respond	Statement from the IRS explaining proposed adjustments by examination; provides taxpayer 30 days to respond.	Offer in Compromise	
Automated Collection System (ACS)	Callsite-based collection department that issues notices and answers taxpayer inquiries to resolve balance due accounts.	Office Exam	,
Balance Due on Account	The outstanding amount a taxpayer owes on an account.	Paid Return Preparer	
Balance Due to IRS by Taxpayer	A tax return has met all the requirements and is accepted for processing.	Partial Pay Installment Agreement	
Bankruptcy / Insolvency	A taxpayer files a petition in bankruptcy court. Insolvency is the inability to pay a debt as it becomes due.	Pay Tax Due in Full	
Case Closed	Tax paid in full or agreement made to satisfy a balance due.	Payment Options (Exam)	
Case Not Assigned (Shelved)	Cases not currently assigned but at any time could be assigned to Automated Collection System (ACS), Field Collection, or Private Debt Collection (PDC).	Private Debt Collection (PDC)	
Case Waiting for Assignment (Queue)	Cases waiting to be assigned to ACS or Field Collection.	Reduce Assessment to Judgment	
Collection Appeals Program (CAP)	Available for Collection cases, a taxpayer can request Appeals conference before or after collection action is taken but cannot go to tax court if they disagree with the Appeals decision.	Refund From Another Year Applied to Tax Debt	
Collection Station: Collection Actions	IRS is actively working to collect taxpayers' overdue tax	Return Mailed	
Correspondence Exam	balance and secure delinquent past year(s) tax returns.	Screening Station Return or Claim Is Screened for Exam	
Currently Not Collectible	A taxpayer and the IRS agree the tax is owed but a taxpayer cannot pay due to their current financial	Sorting Station: IRS Categorizes Taxpayer's Case	
Equivalent Hearing (Request Within 1 Year)	situation. Available for Collection cases; taxpayer cannot go to tax court if they disagree with the Appeals decision.	Statute of Limitations on Assessments	
Exam	The compliance function within the IRS that conducts audits of taxpayers' returns and proposes	Taxpayer Estimates Tax Due and Submits Payment	
Exam Letter Notifying Taxpayer of Audit With Request for	adjustments to corrections.	Tax Court Decision	
Additional Information Face-to-Face / Telephone	and additional documentation is needed.	Tax Return Preparers	
Conference Federal Appeals Court	person. The United States Court of Appeals that has	Tax Software	ľ
Field Collection	jurisdiction to review the decisions of other courts. A Revenue Officer personally visits a taxpayer to resolve balance due accounts and delinguencies.	Taxpayer Agrees With Proposed	
Field Exam	The IRS goes to a taxpayer's residence or business to conduct the audit.	Changes	
Foreclosure of Tax Lien	A Revenue Officer files a lawsuit to enforce a federal tax lien for specific assets/property for collection.	Taxpayer Calls IRS to Discuss Collection Alternatives	
Free File / Free File Fillable Forms	Software used by taxpayers to prepare and file individual income tax returns for free.	Taxpayer Claims Refund	
General Claims a Taxpayer Can Bring	A taxpayer may seek court review of IRS actions other than when the IRS has asserted a deficiency.	Taxpayer Disagrees With Assessed Amount	
How to Address a Levy	The IRS may consider releasing a levy if it was wrongfully issued or creates an economic hardship for the taxpayer.	Taxpayer Does Not Petition Tax	
IRS Posts Return	A taxpayer has passed authentication and the return is posted to Master File.	Court Hearing Taxpayer Files Collection Due	
Initial Contact Combined With 30-Day Letter and Audit Report	Letter informing the taxpayer their return is under audit and providing an audit report adjusting items in question. The taxpayer has 30 days to provide	Process (CDP) Hearing Request Within 30 Days of CDP Notice	
-	supporting documents and request an appeal.	Taxpayer Files Extension for More Time	

ns and Publications	Free online resources available to taxpayers to prepare their tax returns.	
ls Taxpayer Collection	A taxpayer receives notices of balance due, request for payment, and IRS intent to levy if payment is not received.	
Law Phone Line	IRS phone line taxpayers can call to ask general or tax law questions during filing season.	
ayer Assistance Centers	Centers to provide in-person tax law assistance to a taxpayer during the filing season that require an appointment.	
	Official website of the IRS that provides a range of information, forms, worksheets, and links on all tax-related topics.	
ease (With Economic p)	A levy that is released because it was preventing the taxpayer from meeting basic, reasonable living expenses.	
eizure of Assets	IRS-initiated process to obtain income and/or other assets of a taxpayer to apply toward a tax liability.	
ef	Under certain conditions, taxpayers may request the withdrawal, subordination, or release of a lien.	
n	The process of resolving disputes by filing or answering a complaint through the tax court system.	
ement / Partial ent	Only specific items are agreed on and processed by Appeals. A 90-day letter is issued on unagreed items.	
ge in Tax (With or Adjustments)	The IRS completes an examination of a taxpayer's return and accepts or adjusts the account, without a change to the tax amount.	
f Federal Tax Lien Filed c Records)	Document filed with the local recording office that identifies tax liabilities owed by the taxpayer; establishes the government's priority rights against certain other creditors.	
f Intent to Levy and Right tion Due Process Hearing	A notice sent to a taxpayer stating overdue taxes are not paid and the IRS intends to levy/seize income and/or other assets.	
f Lien Filed and Right to on Due Process Hearing	A notice sent to a taxpayer stating the IRS publicly filed a notice of tax lien for unpaid taxes.	
f Tax Due and Demand nent	Taxpayer receives notice to pay because they owe money on unpaid taxes.	
Compromise	An agreement between a taxpayer and IRS for a taxpayer to pay less than the full amount owed.	
kam	A taxpayer goes into an IRS office for the audit.	
urn Preparer	An individual hired by taxpayers to prepare their federal tax return.	
'ay installment ent	An agreement between a taxpayer and the IRS to make payments on their liability based on their current financial situation that will not fully pay the balance.	
Due in Full	A taxpayer pays federal tax due, in full.	
t Options (Exam)	The IRS will typically discuss payment options with taxpayers prior to the assessment of additional tax.	
Debt Collection (PDC)	The IRS contracts with Private Collection Agencies to help collect certain overdue federal tax debts.	
Assessment to Judgment	A lawsuit to obtain a court judgment thereby extending the time the IRS can collect from a taxpayer's assets.	
From Another Year to Tax Debt	The IRS applied all or part of taxpayer's refund to pay another tax debt.	
Mailed	A return is completed and sent by mail to the IRS for processing.	
ng Station Return or Claim ned for Exam	Tax returns are compared to similar returns, reviewed for entries, issues, or transactions under audit.	
Station: IRS Categorizes r's Case	The IRS categorizes taxpayers' cases with taxes due and routes them to ACS, Field Collection, Queue, or Shelved.	

Taxpayer Timely Files Innocent Spouse Claim	A taxpayer timely files for relief from additional tax owed due to his or her spouse or former spouse failing to report income or other return information properly.				
Taxpayer Files Petition Within 30 Days of Collection Due Process (CDP) Determination Letter	Action that allows a taxpayer the opportunity to appeal the collection action and continue to Tax Court if the taxpayer disagrees with the Appeals decision.				
Taxpayer Pays Taxes	The examination is concluded, the taxpayer chooses to pay, or make arrangements to pay, balance due.				
Taxpayer Protests 30-Day Letter	A taxpayer's written response detailing the reason they do not agree to the audit adjustment and requests the case move to Appeals.				
Taxpayer Provides Documentation or Requested Information	A taxpayer provides documents requested either before or during the examination to support amounts on tax return.				
Taxpayer Requests Audit Reconsideration	Process used by the IRS when the taxpayer disagrees with the results of an audit of a tax return; taxpayers can request an audit reconsideration when the balance due from the audit remains unpaid.				
Taxpayer Requests Collection Due Process Hearing Within 30 Days	A taxpayer can complete a form to request a hearing with Appeals after receiving a Notice of Federal Tax Lien Filing, Notice of Intent to Levy, or Notice of Levy. The Process provides taxpayers the right to petition Tax Court, if they disagree with the decision.				
Taxpayer Requests Refund	A taxpayer requests refund/abatement of interest, penalties, overpaid tax, and/or additional tax.				
Taxpayer Seeks Answers to Tax Questions	A taxpayer uses one of the multiple options available to them to try to find answers to their tax questions.				
Taxpayer Timely Files a Request for Refund	A taxpayer, who disagrees with the examination changes and paid the tax due, requests a refund.				
Taxpayer Timely Files Innocent Spouse Claim	Provides relief from paying tax, interest, and penalties if a spouse or former spouse improperly reported or omitted items on a jointly filed tax return				
Taxpayer Timely Petitions Tax Court Hearing	A taxpayer has filed a petition with the U.S. Tax Court within the prescribed timeframe.				
Taxpayer Does Not Respond	A taxpayer does not respond or sign the examination report in agreement with examination changes.				
Taxpayer Files Complaint in Court	A taxpayer pays the tax and seeks a refund in Federal Court.				
Taxpayer Files Tax Court Petition	Tax Court will review the Appeals decision.				
Volunteer Income Tax Assistance / Tax Counseling for the Elderly	VITA/TCE is an organization that provides free basic income tax return preparation to taxpayers who meet certain criteria.				

Who We Are

TAS is an independent organization within the IRS that can help protect your taxpayer rights. We can offer you help if your tax problem is causing a hardship, or you've tried but haven't been able to resolve your problem with the IRS. If you qualify for our assistance, which is always free, we will do everything possible to help you.

Commonly Issued Notices Most commonly issued notices by volume per station.

Appeals		Appeals (Collection Due Process)	
1	Letter 5157, Non-docketed Acknowledgment & Conference	1	Letter 1058, Notice of Intent to Levy and Notice of Your Right to a Hearing
2	Letter 965, Conference Scheduled – Non-Docketed Case	2	Letter 3172, Notice of Federal Tax Lien Filing and Your Right to a Hearing
3	Letter 966, Conference Letter Non-Docketed Case	3	Letter 4837, Substantive Contact Uniform Acknowledgment Letter

Collection			Tax Return Processing	
1	CP14, Notice, Balance Due \$5 or More, No Math Error		1	Letter 5216C, Taxpayer Cannot Authenticate
2	CP504, Notice, Final Notice - Balance Due		2	Letter 12C, Individual Return, Incomplete Processing
3	CP49, Notice, Overpayment Adjustment - Offset		3	CP12, Math Error, Overpayment of \$1 or More

Exam		Litigation	
1	Letter 2202, 2205A, 566S, Initial Contact Letter Informing Taxpayer of Audit	1	Letter 3193, Notice of Determination Concerning Collection Action(s) Under Sections 6320 and/or 6330
2	Letter 566B, Initial Contact Letter - 30-Day Combo	2	Letter 105C, Claim Disallowed
3	Letter 3219, Notice of Deficiency	3	Letter 3219, Notice of Deficiency



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Statute of Limitations on Assessments	The government must generally assess tax within a certain period, usually three years after a tax return is filed.
Taxpayer Estimates Tax Due and Submits Payment	Taxpayers estimate what they owe when filing an extension and submit payment.
Tax Court Decision	Once the court determines its findings and conclusions, the decision becomes final 90 days after entered unless there is an appeal.
Tax Return Preparers	An individual hired by taxpayers to prepare and sometimes file their taxes.
Tax Software	Software used by taxpayers to prepare and file returns either by mail or electronically.
Taxpayer Agrees With Proposed Changes	A taxpayer has signed the examination report in agreement with proposed examination changes.
Taxpayer Calls IRS to Discuss Collection Alternatives	A taxpayer and the IRS discuss options to pay a tax debt.
Taxpayer Claims Refund	A taxpayer seeks a refund of taxes that have been overpaid.
Taxpayer Disagrees With Assessed Amount	A notice is sent to the taxpayer about changes on a return due to an audit or IRS-created return that the taxpayer does not agree with.
Taxpayer Does Not Petition Tax Court Hearing	A taxpayer has not petitioned the U.S. Tax Court in dispute of proposed IRS adjustments to their return.
Taxpayer Files Collection Due Process (CDP) Hearing Request Within 30 Days of CDP Notice	Available for Collection Cases, taxpayers can petition Tax Court if they disagree with the Appeals decision.
Taxpayer Files Extension for More Time	If taxpayers cannot file by the due date of the return, they can request an extension of time to file on an IRS tax form.

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Visit TaxpayerAdvocate.irs.gov or call 1-877-777-4778



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